

**Appeal Docket Sheet** 

Docket Number: 12 MAP 2023

Page 1 of 14 May 9, 2025

#### **CAPTION**

Rick Siger, in his capacity as Acting Secretary of the Department of Community and Economic Development

٧.

City of Chester

Appeal of: City of Chester, Mayor Thaddeus Kirkland and City Council of the City of Chester

**CASE INFORMATION** 

Initiating Document: Notice of Appeal

Case Status: Closed

Journal Number: J-34A-2023 May 24, 2023

Case Category: Administrative Agency Case Type(s): Community and Economic

Development, Department of

CONSOLIDATED CASES RELATED CASES

Docket No / Reason Type

101 MAP 2022 Related

Same Record Below

Siger, R. v. City of Chester Apl of: PFS VII, LLC

15 MAP 2023 Related

Same Record Below

Dept of Comm and Econ Dev v. City of Chester, Aplt

### **COUNSEL INFORMATION**

Attorney: Pfeiffer, Mark D.

Buchanan, Ingersoll & Rooney, P.C.

Address: Buchanan Ingersoll & Rooney

50 S 16TH St Ste 3200

Philadelphia, PA 19102-2555

Phone No: (215) 665-3921

Receive Mail: Yes

Receive EMail: Yes Email: Representing: City Council of the City of Chester, Appellant

Pro Se: No

IFP Status:

Representing: City of Chester, Appellant

Pro Se: No

IFP Status:

Representing: Kirkland, Thaddeus, Appellant

Pro Se: No



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### **COUNSEL INFORMATION**

Attorney: Tepper, H. Marc

Buchanan, Ingersoll & Rooney, P.C.

Address: Buchanan Ingersoll & Rooney Pc

50 S 16TH St Ste 3200

Philadelphia, PA 19102-2555

Phone No: (215) 665-3864

Receive Mail: Yes

Representing: City of Chester, Appellant

Pro Se: No

IFP Status:

Representing: Kirkland, Thaddeus, Appellant

Pro Se: No

IFP Status:

Attorney: Adams, J. Michael, Jr.

Address: P.o. Box 18204

Pittsburgh, PA 15236

Phone No: (412) 628-0807

Receive Mail: Yes Receive EMail: Yes

Receive EMail: Yes Email:

Representing: Pennsylvania Department of Community and Economic Development, Appellee

Pro Se: No

IFP Status:

Representing: Siger, Rick, Appellee

Pro Se: No

IFP Status:

Attorney: Campbell, Sean Christopher

Pennsylvania Department of Community & Economic Development

Address: Pa Dept Of Community And Economic Dev

400 North St Fourth Fl Harrisburg, PA 17120

Phone No: (717) 720-1345

Receive Mail: Yes

Receive EMail: Yes Email:

Representing: Pennsylvania Department of Community and Economic Development, Appellee

Pro Se: No

IFP Status:

Pro Se: Chester Economic Development Authority

Address: Chester City Hall

1 East Fourth Street Chester, PA 19013

Receive Mail: Yes

Pro Se: Chester Economic Development Authority, Appellee

Pro Se: Yes



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**COUNSEL INFORMATION** 

Pro Se: Chester Parking Authority

Address: Chester City Hall

1 East Fourth Street Chester, PA 19013

Receive Mail: Yes

Pro Se: Chester Parking Authority, Appellee

Pro Se: Yes

IFP Status:

Pro Se: Chester Redevelopment Authority

Address: Chester City Hall

1 East Fourth Street Chester, PA 19013

Receive Mail: Yes

Pro Se: Chester Redevelopment Authority, Appellee

Pro Se: Yes

IFP Status:

Attorney: Hann, Steven Alan

Hamburg, Rubin, Mullin, Maxwell & Lupin, PC

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375 Morris Rd Lansdale, PA 19446

Phone No: (215) 661-0400

Receive Mail: Yes

Receive EMail: Yes Email:

Representing: Stormwater Authority of the City of Chester, Appellee

Pro Se: No

IFP Status:

Attorney: Helbig, Thomas, Jr.

Address: Elliott Greenleaf Pc

925 Harvest Dr Ste 300 Blue Bell, PA 19422

Phone No: (215) 977-1059

Receive Mail: Yes

Receive EMail: Yes

Representing: PFS VII, LLC, Appellee

Pro Se: No

IFP Status:

Pro Se: Jacobs, William
Address: Chester City Hall

1 East Fourth Street Chester, PA 19013

Receive Mail: Yes

Pro Se: Jacobs, William, Appellee

Pro Se: Yes

IFP Status:

Email:



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### **COUNSEL INFORMATION**

Attorney: McLaughlin, John Patrick

Campbell Durrant Beatty Palombo & Miller, P.C.

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> 1 Belmont Ave Ste 300 Bala Cynwyd, PA 19004

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Receive Mail: Yes

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Representing: Doweary, Michael, Appellee

Pro Se: No

IFP Status:

Allen, Tiffany R. Attorney:

Campbell Durrant, P.C.

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Bala Cynwyd, PA 19004

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Representing: Doweary, Michael, Appellee

Pro Se: No

IFP Status:

Betack, Bradley John Attorney:

Campbell Durrant Beatty Palombo & Miller, P.C.

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> 1 Belmont Ave Ste 300 Bala Cynwyd, PA 19004

Phone No: (717) 756-3717

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Receive EMail: Yes Email:

Representing: Doweary, Michael, Appellee

Pro Se: No

IFP Status:

Harvey, Patrick James Attorney:

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> 1 Belmont Ave Ste 300 Bala Cynwyd, PA 19004

Phone No: (610) 227-2595

Receive Mail: Yes

Representing: Doweary, Michael, Appellee

Pro Se: No



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### **COUNSEL INFORMATION**

Attorney: Irwin, Lori K.

Pennsylvania Office of General Counsel

Address: 400 North St

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Harrisburg, PA 17120-0225

Phone No: (717) 720-7311

Receive Mail: Yes

Representing: Pennsylvania Department of Community and Economic Development, Appellee

Pro Se: No

IFP Status:

Attorney: Patchen, Benjamin Richard

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1515 Arch St 16th Fl Philadelphia, PA 19102

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Receive Mail: Yes

Representing: Doweary, Michael, Appellee

Pro Se: No

IFP Status:

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Hamburg, Rubin, Mullin, Maxwell & Lupin, PC

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375 Morris Road PO Box 1479 Lansdale, PA 19446-0773

Phone No: (215) 661-0400

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Representing: Stormwater Authority of the City of Chester, Appellee

Pro Se: No

IFP Status:

Attorney: Zimmerman, Justin Andrew

Pennsylvania Department of Community & Economic Development

Address: Pa Dept Of C & E Development

400 North St FI 4 Harrisburg, PA 17120

Phone No: (717) 720-7330

Receive Mail: Yes
Receive EMail: Yes

Receive EMail: Yes Email:
Representing: Pennsylvania Department of Community and Economic Development, Appellee

Pro Se: No

IFP Status:

Representing: Siger, Rick, Appellee

Pro Se: No



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**COUNSEL INFORMATION** 

Attorney: Garden, Andrew Kabnick

Conrad O'Brien, P.C.

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1500 Market St Ste 3900 Philadelphia, PA 19102

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Representing: Chester Water Authority, Amicus Curiae

Pro Se: No

IFP Status:

Attorney: Hull, Kandice Kerwin

McNees Wallace & Nurick LLC

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Harrisburg, PA 17101

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Receive Mail: Yes

Receive EMail: Yes Email:

Representing: County of Delaware, Amicus Curiae

Pro Se: No

IFP Status:

Attorney: Taglioli, Quintes D.

Markowitz & Richman

Address: 121 N Cedar Crest Blvd FI 2

Allentown, PA 18104

Phone No: (610) 820-9531

Receive Mail: Yes

Receive EMail: Yes Email:

Representing: Pennsylvania Lodge Fraternal Order of Police, Amicus Curiae

Pro Se: No

IFP Status:

Attorney: Guernsey, Megan Anne

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Centre Square, West Tower 1500 Market St 3900

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Receive EMail: Yes Email:

Representing: Chester Water Authority, Amicus Curiae

Pro Se: No



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#### **COUNSEL INFORMATION**

Attorney: Kent, Kevin Dooley

Clark Hill PLC

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2001 Market Street, Suite 2620

Philadelphia, PA 19103

Phone No: (215) 640-8500

Receive Mail: Yes

Representing: Chester Water Authority, Amicus Curiae

Pro Se: No

IFP Status:

#### SUPREME COURT INFORMATION

Appeal From: the Order of the Commonwealth Court Order dated January 31, 2023 at No. 336 MD 2020.

Appeal Filed Below: 2/7/2023 12:00:00AM

Probable Jurisdiction Noted: Docketed Date: February 8, 2023

Allocatur/Miscellaneous Granted: Allocatur/Miscellaneous Docket No.:

Allocatur/Miscellaneous Grant Order:

#### FEE INFORMATION

Fee Dt	Fee Name	Fee Amt	Receipt Dt	Receipt No	Receipt Amt
02/07/2023	Notice of Appeal	90.25	02/14/2023	2023-SUP-M-000436	90.25

## INTERMEDIATE APPELLATE COURT INFORMATION

Court Name: Docket Number:

Date of Order: Rearg/Recon Disp Date: Rearg/Recon Disposition:

Judge(s):

Intermediate Appellate Court Action:

Referring Court:

#### AGENCY/TRIAL COURT INFORMATION

Court Below: Commonwealth Court of Pennsylvania

County: Division: Commonwealth Court of Pennsylvania

Date of Agency/Trial Court Order: January 31, 2023

Docket Number: 336 MD 2020

Judge(s): Ceisler, Ellen OTN:

Order Type: Order

#### ORIGINAL RECORD CONTENT

Original Record Item	Filed Date	Content/Description
Transcript(s)		10
Exhibit(s)		6
Part(s)		131

Record Remittal: February 15, 2024



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#### **BRIEFING SCHEDULE**

Amicus Curiae Appellee

Chester Water Authority Chester Economic Development Authority

Brief Brief

Due: April 13, 2023 Filed: May 4, 2023 Due: April 27, 2023 Filed:

County of Delaware Chester Parking Authority

Brief Brief

Due: April 27, 2023 Filed: April 27, 2023 Due: April 27, 2023 Filed:

Pennsylvania Lodge Fraternal Order of Police Chester Redevelopment Authority

Brief Brief

Due: April 27, 2023 Filed: April 26, 2023 Due: April 27, 2023 Filed:

Appellant Doweary, Michael

City Council of the City of Chester Brief

**Brief** Due: April 27, 2023 Filed: April 27, 2023

Due: April 13, 2023 Filed: April 13, 2023 Jacobs, William

Reply Brief Brief

Due: May 4, 2023 Filed: May 4, 2023 Due: April 27, 2023 Filed:

Reproduced Record Pennsylvania Department of Community and Due: April 13, 2023 Filed: April 13, 2023 Economic Development

Letter in Lieu of Brief

City of Chester Due: April 27, 2023 Filed: April 26, 2023

Due: April 13, 2023 Filed: April 13, 2023 PFS VII, LLC Brief

Reply Brief Due: April 27, 2023 Filed:

Due: May 4, 2023 Filed: May 4, 2023

Siger, Rick
Reproduced Record Brief

Due: April 13, 2023 Filed: April 13, 2023 Due: April 27, 2023 Filed:

Kirkland, Thaddeus Stormwater Authority of the City of Chester

Brief Brief

Due: April 13, 2023 Filed: April 13, 2023 Due: April 27, 2023 Filed:

Reply Brief

**Brief** 

Due: May 4, 2023 Filed: May 4, 2023

Reproduced Record

Due: April 13, 2023 Filed: April 13, 2023

#### **SESSION INFORMATION**

Journal Number: J-34A-2023 Listed/Submitted Date: May 24, 2023

Consideration Type: Oral Argument Supreme Ct.



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	DISPOS	May 9, 2025 DISPOSITION INFORMATION		
Related Journal No:	J-34A-2023		January 29, 2024	
Related Journal No.	J-34A-2023	Judgment Date:	January 29, 2024	
Category:	Decided	Disposition Author:	Per Curiam	
Disposition:	Affirmed	Disposition Date:	January 29, 2024	
Dispositional Filing:	Order	Author:	Per Curiam	
Filed Date:	January 29, 2024			
Dispositional Filing:	Majority Opinion	Author:	Wecht, David N.	
Filed Date:	January 29, 2024			
Justice:	Todd, Debra	Vote:	Joins	
Justice:	Donohue, Christine	Vote:	Joins	
Dispositional Filing:	Concurring Opinion	Author:	Brobson, P. Kevin	
Filed Date:	January 29, 2024			
Dispositional Filing:	Dissenting Opinion	Author:	Dougherty, Kevin M.	
Filed Date:	January 29, 2024			
Justice:	Mundy, Sallie U.	Vote:	Join Dissenting Opinion	
	D	OCKET ENTRY		
Filed Date	Docket Entry / Representing	Participant Type	Filed By	
February 7, 2023	Notice of Appeal		•	
	F. F	Appellant	City of Chester	
		Appellant	Kirkland, Thaddeus	
		Appellant	City Council of the City of Chester	
Comments: PFS VII, LLC were Int	evenors in Commonwealth Court			
February 7, 2023	Application to Stay Portions of t Consideration	he 1-31-23 Decision and Requ	uest for Expedited	
		Appellant	City of Chester	
		Appellant	Kirkland, Thaddeus	
		Appellant	City Council of the City of Chester	



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	D	OCKET ENTRY		
Filed Date	Docket Entry / Representing	Participant Type	Filed By	
February 8, 2023	Jurisdictional Statement			
		Appellant	City of Chester	
		Appellant	Kirkland, Thaddeus	
		Appellant	City Council of the City of	
			Chester	
February 10, 2023	No Answer Letter to Jurisdiction	al Statement and Applicatio	on for Stay	
		Amicus Curiae	Chester Water Authority	
February 10, 2023	No Answer Letter to Jurisdiction	al Statement and Applicatio	n for Stay	
		Appellee	Stormwater Authority of the City	
			of Chester	
February 10, 2023	No Answer Letter to Jurisdictional Statement and Application for Stay			
		Appellee	Pennsylvania Department of	
			Community and Economic	
			Development	
February 10, 2023	Answer Letter to Jurisdictional S	Statement and Application fo	or Stay	
		Appellee	Doweary, Michael	
February 10, 2023	No Answer Letter to Jurisdiction	al Statement and Applicatio	on for Stay	
		Appellee	PFS VII, LLC	
February 10, 2023	Answer to Notice of Appeal & Ju	risdictional Statement		
		Appellee	Doweary, Michael	
February 14, 2023	Notice of Non-Participation			
		Amicus Curiae	Chester Water Authority	
February 27, 2023	Order Regarding Application for	Stay - Other Disposition		
			Per Curiam	

#### Comments:

AND NOW, this 27th day of February, 2023, upon consideration of this Court's jurisdiction to entertain the merits of this appeal and Appellants' Application to Stay Portions of the Commonwealth Court's January 31, 2023 Order Confirming in Part, and Denying in Part, the Receiver's Modification of the Act 47 Recovery Plan for the City of Chester and Request for Expedited Consideration (Application), as well as the answer in opposition thereto filed by Michael Dowery, in his capacity as the statutory receiver for the City of Chester, the Court directs the parties to file supplemental memoranda of law pertaining to the applicability of Pa.R.A.P. 311(a)(2) to the current appeal and the propriety of the Court's exercise of its plenary or King's Bench jurisdiction over the appeal, as well as the impact of Appellants' notice of appeal under Pa.R.A.P. 1736(b). Appellants' memorandum of law is due by March 6, 2023, and Appellee's responsive memorandum of law is due by March 13, 2023.

Justice Dougherty would enter a stay pending further review.

February 27, 2023	Order Exited		
			Office of the Prothonotary
March 6, 2023	Memorandum of Law		
		Appellant	City of Chester
		Appellant	Kirkland, Thaddeus
		Appellant	City Council of the City of
			Chester



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	D	OCKET ENTRY		
Filed Date	Docket Entry / Representing	Participant Type	Filed By	
March 8, 2023	No Memorandum of Law to be F	iled Letter		
		Appellee	Pennsylvania Department of	
			Community and Economic	
			Development	
March 13, 2023	Responsive Memorandum of La	w		
		Appellee	Doweary, Michael	
March 22, 2023	Application to Amend Responsi	ve Memorandum of Law		
		Appellee	Doweary, Michael	
March 22, 2023	No Answer letter to Application	to Amend Responsive Mem	orandum of Law	
		Appellee	PFS VII, LLC	
March 23, 2023	No Answer letter to Application to Amend Responsive Memorandum of Law			
		Appellee	Pennsylvania Department of	
			Community and Economic	
			Development	
March 24, 2023	No Answer letter to Application	to Amend Responsive Mem	orandum of Law	
		Appellant	City of Chester	
		Appellant	Kirkland, Thaddeus	
		Appellant	City Council of the City of	
			Chester	
March 24, 2023	No Answer letter to Application to Amend Responsive Memorandum of Law			
		Amicus Curiae	Chester Water Authority	



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DOCKET ENTRY				
Filed Date				
March 29, 2023 Order Exercising King's Bench Jurisdiction and Dismissing Application for Sta			Application for Stay	
	Per Curiam			
Commonts:				

#### Comments:

AND NOW, this 29th day of March, 2023, upon consideration of the Notices of Appeals, Jurisdictional Statements and answers thereto, and Supplemental Briefs submitted by the parties, King's Bench jurisdiction is EXERCISED over these matters. The parties are directed to brief the following questions as set forth in the Jurisdictional Statements:

- 1. Whether the City's home rule charter may be amended without a voter referendum required by Article IX, Section 2 of the Pennsylvania Constitution[?]
- 2. Whether the modification to the Act 47 recovery plan may change the form of local government[?]
- 3. Whether the administrative duties of the appointed officials may be suspended by a modification to an Act 47 recovery
- 4. Whether an Act 47 receiver may be given the right to remove items from the legislative agenda of city council[?]
- 5. Whether a city solicitor may be required to disclose privileged information to an Act 47 receiver[?]
- 6. Whether the confirmed modifications to the Act 47 recovery plan are necessary to achieve financial stability of the distressed municipality[?]
- 7. Whether the separation of powers doctrine permits the Commonwealth Court to empower a receiver to exercise control over a local government[?].
- 8. Whether the facts of the case warrant the suspension of the administrative duties of the officials [?]
- 9. Whether the Commonwealth Court should have employed a more narrow remedy than suspension of the duties of the officials[?]

The Prothonotary is directed to establish a briefing schedule so that this matter can be listed for our May 2023 argument in Harrisburg.

The Application to Stay filed at 12 MAP 2023 is DISMISSED as moot, given the existence of the automatic supersedeas. See Pa.R.A.P. 3309(d) (indicating that, where this Court exercises its extraordinary or King's Bench jurisdiction, Chapter 17 of the Rules of Appellate Procedure applies); see also Pa.R.A.P. 1736(b) (delineating the automatic supersedeas).

March 29, 2023	Order Exited		
			Office of the Prothonotary
March 29, 2023	Application to Amend Respons	sive Memorandum of Law I	Dismissed as Moot
			Per Curiam
March 31, 2023	Commonwealth Court Record F	Received	
			Commonwealth Court of
			Pennsylvania
April 13, 2023	Appellant's Brief		
		Appellant	City of Chester
		Appellant	Kirkland, Thaddeus
		Appellant	City Council of the City of
			Chester
April 13, 2023	Appellant's Reproduced Record	d Filed	
		Appellant	City of Chester
		Appellant	Kirkland, Thaddeus
		Appellant	City Council of the City of
			Chester



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		may o,	
	DOC	CKET ENTRY	
Filed Date	Docket Entry / Representing	Participant Type	Filed By
April 26, 2023	Acknowledgement of Argument No	tice	
	Kirkland, Thaddeus	Appellant	Pfeiffer, Mark D.
	City of Chester	Appellant	Pfeiffer, Mark D.
	City Council of the City of Chester	Appellant	Pfeiffer, Mark D.
April 26, 2023	Letter in Lieu of Brief		
		Appellee	Pennsylvania Department of
			Community and Economic
			Development
April 26, 2023	Untimely Amicus Brief Received an	nd Returned	
		Amicus Curiae	Chester Water Authority
April 26, 2023	Amicus Curiae Brief		
		Amicus Curiae	Pennsylvania Lodge Fraternal
			Order of Police
April 27, 2023	Application for Leave to File Amicu	is Brief Nunc Pro Tunc	
		Amicus Curiae	Chester Water Authority
April 27, 2023	Appellee's Brief		
		Appellee	Doweary, Michael
April 27, 2023	Amicus Curiae Brief		
		Amicus Curiae	County of Delaware
May 1, 2023	Acknowledgement of Argument No	tice	
	Doweary, Michael	Appellee	Allen, Tiffany R.
	Doweary, Michael	Appellee	McLaughlin, John Patrick
	Doweary, Michael	Appellee	Patchen, Benjamin Richard
May 2, 2023	No Answer Letter		
•		Appellant	City of Chester
		Appellant	Kirkland, Thaddeus
		Appellant	City Council of the City of
			Chester
May 3, 2023	No Answer Letter		
		Appellee	PFS VII, LLC
May 3, 2023	No Answer Letter		
		Appellee	Doweary, Michael
May 3, 2023	No Answer Letter		
-		Appellee	Pennsylvania Department of
			Community and Economic
			Development
May 4, 2023	Appellant's Reply Brief		
		Appellant	City of Chester
		Appellant	Kirkland, Thaddeus
		A II 4	011 0 11 (11 011 (
		Appellant	City Council of the City of



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	May 9, 2025		
	DOC	CKET ENTRY	
Filed Date	Docket Entry / Representing	Participant Type	Filed By
May 4, 2023	Order Granting Application for Lea	ve to File Amicus Brief N	unc Pro Tunc
			Dreibelbis, Amy
			or Leave to File Amicus Brief Nunc Pro hority on April 26, 2023 is accepted for
May 4, 2023	Order Exited		Office of the Duethernston.
			Office of the Prothonotary
May 4, 2023	Amicus Curiae Brief	Amicus Curiae	Chester Water Authority
		Amicus Gunac	Olicator Water Authority
May 24, 2023	Argued	A 11 (	D( : " . M . I D
	City of Chester	Appellant	Pfeiffer, Mark D.
	Kirkland, Thaddeus	Appellant	Pfeiffer, Mark D.
	City Council of the City of Chester	Appellant	Pfeiffer, Mark D.
	Doweary, Michael	Appellee	Allen, Tiffany R.
May 30, 2023	Praecipe for Withdrawal of Appear Pennsylvania Department of Community and Economic Development	ance Appellee	Teplitz, Robert Forman
January 29, 2024	Affirmed		
			Per Curiam
	9th day of January, 2024, becaus nmonwealth Court's order, the order of t		able to reach consensus regarding the s AFFIRMED by operation of law.
January 29, 2024	Judgment Entered		
			Office of the Prothonotary
February 15, 2024	Remitted		Office of the Prothonotary
February 16, 2024	Acknowledgement of Record Rem	ittal	
•	·		Commonwealth Court of Pennsylvania
	CROSS	COURT ACTIONS	
Docket Number:			
Docket Number:			
DOCKEL NUMBER.			